



January 5, 2011

To: Metropolitan Policy Committee
From: Andrea Riner
Subject: 5.i: Regional Transportation Planning Progress Report

Action Recommended: None. Information only.

Purpose

In 2008 a Regional Transportation Work Plan was approved by the Land Conservation and Development Commission (LCDC). The work plan was required under Oregon's Transportation Planning Rule due to the fact that the current Transportation System Plan (TransPlan) is not consistent with some elements of the federally required Regional Transportation Plan (RTP). This memo serves as the second progress update on the implementation of an expanded Regional Transportation Work Plan that includes the LCDC required components as well as a number of related transportation and land use planning efforts. The first progress report was provided to the MPC at their January 2010 meeting.

Background

The Regional Transportation Plan (RTP) is required by the federal government for all metropolitan areas with populations over 50,000. It is a 20-year transportation planning document that includes the MPO area jurisdictions of Coburg, Eugene, Springfield, and Lane County. The RTP includes a list of all regionally significant projects and is required to be updated every four years. The current RTP was adopted by the Metropolitan Policy Committee (MPC) in November 2007.

TransPlan is the local transportation system plan required by the State of Oregon as a component of the acknowledged land use plan. It guides transportation system planning and development in the Eugene-Springfield metropolitan area and establishes transportation policies in support of the Metro Plan, the region's comprehensive land use plan. TransPlan was adopted, updated and amended by the full governing bodies of Eugene, Springfield, and Lane County, and was most recently amended in July 2002.

When the federally required RTP was last adopted, the State-required TransPlan was no longer consistent with the RTP. Key differences between two plans were as follows:

- The RTP used a planning horizon of 2031; TransPlan is current through 2015.
- The RTP does not include the West Eugene Parkway as a planned improvement; TransPlan does.

- The RTP list of financially constrained transportation projects has been amended to include two major interchange projects on Highway 126 in Springfield that are not included in TransPlan's 20-year Capital Investment Actions project list.
- The RTP fiscally constrained list contains the W.11th Avenue-Greenhill Road to Terry Street project and improvements to Beltline Highway between River Road and Delta Highway. These two projects are on TransPlan's future list only.
- The RTP includes the City of Coburg and TransPlan does not.

Regional Transportation Coordination

To comply with state law, staff from the various agencies have been working together on coordinated regional transportation planning, including the activities of the work plan approved by LCDC. This expanded regional planning work plan (Attachment 1) describes significant transportation planning activities by the various agencies occurring over a period of 4-5 years. While an estimated timeline for completion has been developed, it is for guidance only. Some components of the work plan need to remain flexible in order to respond to data and policy direction as it becomes available.

Regional transportation planning involves five different types of planning activities, including Post-Acknowledgement Plan Amendments of the existing TransPlan; Regional Transportation Planning; Local Transportation System Plans; Relevant Land Use Planning; and Performance Measurement. The following provides an overview of the progress made thus far in meeting the project milestones associated with the above activities.

Post-Acknowledgement Plan Amendments (PAPA)

The following table describes progress completing the four plan amendments that are required to be completed as part of the regional transportation work plan:

Remove completed projects	<ul style="list-style-type: none"> ▪ Approved by Springfield (July 2010). ▪ Approved by Eugene (August 2010). ▪ Presented to Lane County Board of Commissioners July, August, and October 2010; additional information requested, including actual costs of completed projects and review of project lists. ▪ County Board action scheduled for February 2011.
Remove West Eugene Parkway	<ul style="list-style-type: none"> ▪ To occur concurrent with the adoption of Eugene TSP; ▪ Clarifying amendment adopted by Eugene August 2010; ▪ Clarifying amendment awaiting County approval in the same ordinance scheduled for February 2011 (above).
Move ODOT projects from Illustrative list to Financially Constrained	<ul style="list-style-type: none"> ▪ Completed in November 2009.
Adjust plan horizon	<ul style="list-style-type: none"> ▪ Same as PAPA to remove completed projects (above)

Regional Transportation Planning

Many of the transportation planning projects currently underway are regional in nature, including the Regional Transportation Options Plan (RTOP), LTD's Long Range Transit Plan, the Regional Transportation Plan (RTP) and the Regional Transportation System Plan (RTSP). Information regarding the status of each of these plans is provided below:

- RTOP**
 - Project outreach underway, including presentations to elected and appointed bodies, formation of technical advisory committee, and development of project website and general public involvement materials.
 - Research of best practice in transportation options.
 - Developing transportation options components for consideration within RTP process.
- Long Range Transit Plan**
 - Project initiated Summer 2010; Project Advisory Committee meetings held; Stakeholder Interviews conducted; developing planning scenario frameworks.
 - Draft plan expected April/May 2011; final plan adoption anticipated August/September 2011.
- RTP**
 - Preliminary planning underway, including MPC discussion of goals and objectives and review of current RTP project lists.
 - Draft plan expected Summer 2011; adoption in November 2011.
- RTSP**
 - Ongoing coordination of planning and public involvement with regional and local transportation planning efforts.

Local Transportation System Plans

Work is underway on Transportation System Plans for Eugene, Springfield and Coburg. Information regarding the status of each of these plans is provided below:

- Coburg TSP**
 - Planning underway includes development of public involvement program, existing conditions, and initial system modeling.
 - Draft plan expected December 2011; final adoption scheduled for early 2012
- Eugene TSP**
 - Public involvement program approved. Planning underway includes assessment of existing conditions, initial system modeling, and coordination with Envision Eugene land use planning process.
 - First Department Advisory Committee held January 5, 2011.
 - Completion of Phase I, which will provide a conceptual system plan for approval, expected late 2011.
- Springfield TSP**
 - Planning underway includes public involvement, assessment of existing conditions, preliminary development of goals, policies and objectives, and initial system modeling.
 - Initial Stakeholder Advisory Committee and Technical Advisory Committee meetings conducted.
 - Draft plan expected Spring 2012 with adoption in Summer 2012.

Related Land Use Planning

Several land use planning projects impact the timeline for transportation planning efforts, including the following:

- | | |
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| Lane County
Coordinated
Population
Forecast
Metro Plan | <ul style="list-style-type: none">• Completed in 2009.• Springfield, Lane County and Eugene planning staff to engage Joint Elected Officials on a new framework for the MetroPlan that addresses the changes prompted by separate urban growth boundaries, “conforming language” text amendments and housekeeping edits prompted by previously enacted state legislation. |
| HB 3337 Eugene | <ul style="list-style-type: none">• Eugene Comprehensive Lands Assessment completed June 2010.• Envision Eugene underway; proposed land use strategy scheduled for Council review in February 2011. |
| HB 3337
Springfield | <ul style="list-style-type: none">• Springfield Lands Studies, Land Efficiencies and UGB Alternatives Analysis completed. Springfield and Lane County elected officials to conduct public hearings on Springfield UGB in Spring/Summer 2011; action expected late 2011. |
| Coburg
Urbanization
Study | <ul style="list-style-type: none">▪ Completed, local adoption 2010 |

Performance Measures

Planning and transportation staff from the Eugene, Springfield, Lane County and LCOG reported to LCDC on the TransPlan benchmarks described in Attachment 2. LCDC requested Eugene and Springfield land use planning staff follow up with additional information related to implementation of nodal development. It is anticipated that this information will be provided to LCDC in March 2011.

Coordinated Public Involvement

Each of the regional and local plans listed above has an accompanying public involvement program, all of which are illustrated in Attachment 3. A variety of public involvement tools are being employed, including websites with interactive maps, stakeholder interviews, citizen advisory groups, public workshops, and web polls and surveys. The websites and interactive maps have now gone live, including a web survey. The format for the websites allows interested parties easy access to a central clearinghouse for information about the Eugene, Springfield, and Coburg TSPs, the LTD Long Range Plan, the Regional Transportation Options Plan. Images of some of the homepages are provided as Attachment 4.

In addition, an on-line survey has been developed to obtain input from stakeholders regarding issues at both the local and the regional level. The survey is already

available and can be accessed from any of the project websites until the end of January 2011.

The primary goals for coordinating these efforts include:

- Providing policy-makers and constituents with a ***clear understanding of the purpose and goals of each plan***, and the differences and the commonalities between the various local and regional planning projects;
- Facilitating ***efficient identification, notification, and engagement of a range of stakeholders*** and stakeholder groups;
- ***Maximizing the value of public participation*** by developing tools to share input amongst jurisdictions
- Coordinating ***key messages and maintaining a common language*** in communications to the public and decision-makers.

Coordination with Regional Transportation Plan (RTP)

The federally required RTP is a component of the overall regional transportation planning work plan. In developing the 2008 to 2013 work plan schedule it was determined that the 2011-2035 RTP would not present significant policy or project changes in order to allow local land use discussions to proceed as part of each agencies TSP process. The subsequent 2015-2039 RTP will be able to incorporate the results of these local planning processes and more effectively integrate transportation and land use decision-making. Significant public involvement, data collection and modeling, and policy development relating to land use and transportation will be occurring in Eugene, Springfield, Coburg and regionally over the next few years.

In October 2010, MPC described a set of Emerging Issues to be considered within the local transportation planning projects. Findings from the local processes would then be used to inform the discussion about updating the current RTP policy language. As part of this work, the emerging issues have been incorporated into a number of public information and public input venues, including the following:

- Discussion materials for the Eugene TSP Department Advisory Committee;
- Discussion materials for the Springfield TSP Stakeholder Advisory Committee; and
- On-line survey questions.

For More Information

For additional information about the individual projects included in the Regional Transportation Work Plan, you are encouraged to visit the project websites or contact the project managers directly.

Project Name	Lead Agency	Project Manager	Agency or Project Website
RTOP	LCOG	Petra Schuetz pschuetz@lcog.org 541-682-3639	www.regionalto.org
Long Range Transit Plan	LTD	Mary Archer Mary.archer@ltd.org 541-682-6135	www.ltd.org
RTP	LCOG	Paul Thompson pthompson@lcog.org 541-682-4405	www.thempo.org
RTSP	LCOG	Andrea Riner ariner@lcog.org 541-682-6512	www.centallanertsp.org
Coburg TSP	Coburg	Petra Schuetz planning@ci.coburg.or.us 541-682-7858	www.centallanertsp.org/CoburgTSP
Eugene TSP	Eugene	Kurt Yeiter Kurt.m.yeiter@ci.eugene.or.us 541-682-8379	www.EugeneTSP.org or www.centallanertsp.org/EugeneTSP
Springfield TSP	Springfield	David Reesor dreesor@ci.springfield.or.us 541-726-4585	www.centallanertsp.org/SpringfieldTSP

Attachments

1. Regional Transportation Work Plan
2. TransPlan Benchmarks
3. Regional Coordinated Public Involvement Program
4. Homepages of Project Websites