



March 3, 2010

To: Metropolitan Policy Committee

From: Andrea G. Riner

Subject: Item 5.e: Unified Planning Work Program FY 2010 and 2011
Mid-Biennium Review and Update

Action Recommended: Discuss Mid-Biennium UPWP Review, including proposed addendum, and provide feedback to staff.

Issue Statement

In April of 2009, the MPC approved the two-year UPWP for FY 2010-2011. In addition, the MPC requested that an annual review be scheduled for April 2010 to provide an opportunity to discuss progress in each of the program areas. This agenda item is a status report on the two-year UPWP and includes recommendations for minor amendments to account for new work items that have emerged over the past year. MPC approval of the UPWP amendments will be requested at the April meeting.

Background

The FY 2010-2011 UPWP was developed by the partner agencies of the MPO working with the Oregon Department of Transportation (ODOT), the Federal Highway Administration, and the Federal Transit Administration. This was the first year that the Central Lane MPO developed a two-year work program. The purpose of the two-year plan was to provide the public and policy makers with an understanding of the larger planning horizon and to more efficiently utilize limited staff resources.

UPWP Status Update

For each program area or work element, the UPWP describes the objective, action items, and ongoing core activities of the MPO and the partner agencies, including the Cities of Coburg, Eugene, and Springfield, Lane County, Lane Transit District (LTD), Point-2-Point (previously known as Commuter Solutions), and the Oregon Department of Transportation (ODOT). Tasks and products are detailed for either Year 1, Year 2 or both years of the UPWP.

Attachment 1 provides a detailed report on key accomplishments in Planning and Capital Projects, a status update on year one activities in each Program Area, and recommended amendments. Following is a brief summary of program area activities:

- **Regional Long Range Planning.** Initiated Transportation System Plans (TSPs) for Springfield, Eugene, and Coburg, the Regional Transportation System Plan, the Regional Transportation Plan, LTD's Long Range Transit Plan, and the Regional Transportation Options Plan (RTOP) for point2point Solutions.
- **Programming and Implementation:** Programmed \$2.66 million of Surface Transportation Program - Urban (STP-U) funds to support planning and transportation demand management activities and to complete high priority preservation and modernization projects. Received over \$6.5 million American Recovery and Reinvestment Act (ARRA) funds through the MPO, \$6.4 million to LTD and \$2.9 million in ARRA funds through ODOT. Developed preliminary list of Central Lane MPO projects for incorporation into FY 10-13 STIP, completed Annual Listing of Federally Obligated Projects, and revised the Surface Transportation Program-Urban Funding Framework and corresponding project funding application.
- **Public Participation:** Adopted the Central Lane MPO Title VI Plan establishing policies for ensuring nondiscrimination and environmental justice, one of the first of its kind in Oregon. Conducted 2009 Annual PPP Review Report and initiating 2010 process. Developed public event evaluation forms and conducted test of comment sheet. Web-accessible map of 10-13 MTIP to be available later this year.
- **Air Quality Planning.** Participated in the MPO Greenhouse Gas Emissions Task Force process. Conducted local GhG subcommittee meetings with interagency staff and MPC representatives. Provided updates to MPC and CAC, and coordinated with other MPOs. Identifying tools and data sets to measure and estimate greenhouse gas emissions from transportation sources. Continuing to acquire local data for GHG inventory, including data on fuel sales in the MPO region, VMT on state highways within Lane County, and Oregon VMT trends. Collected and graphed for publication on the MPO's web site.
- **Transportation System Modeling and Data Maintenance.** Developed recommendation on sketch planning software. Conducting employment data and trend analysis. Helped administer the statewide Oregon Household Activity Survey to collect detailed information on the travel behavior of 1,750 households within the MPO area. Received draft report of local data collection for Oregon Household Survey—Central Lane MPO. Conducting model updates and providing significant project support to West Eugene EmX Extension project, Beltline Facilities Planning, 126 East, and local Transportation System Plan updates.
- **Transportation Options (TO).** Completed point-2-point Solutions branding change program. Initiating Regional Transportation Options Plan and pursuing funding through TGM program. City of Eugene conducted Business Commute Challenge and implemented Eye-to-Eye Safety Campaign.
- **Intergovernmental Coordination.** Conducted 12 regular MPC meetings, one Joint MPC/CAC meeting, and one Special MPC meeting to discuss the recommendations of the MPO GHG Task Force. Implemented use of 3- and 12-month planning calendars. Provided Status Report on Regional Transportation Work Plan to the

Land Conservation and Development Commission in November 2009 and to MPC in January 2010.

In addition to these program accomplishments, significant progress was made on the capital construction of regionally significant transportation infrastructure, such as:

- Pedestrian and bicycle bridge crossing over Interstate-5 near the Beltline Highway;
- Lane Transit District transit station at Gateway Mall (Gateway Station) in Springfield;
- Beltline Highway/Coburg Road Interchange;
- Next phase of I-5/Beltline interchange improvements;
- Gateway EmX, LTD's second bus rapid transit line;
- I-5/Willamette River Bridge Replacement and ITS improvements;
- Installation of two CCTV cameras, brought on-line for use on TripCheck;
- Delta Ponds Bike Path and Bridge; and
- Middle Fork Willamette River path.

PROPOSED ADDENDUM TO THE ADOPTED UPWP

Attachment 1 contains an addendum to the adopted Unified Planning Work Program. The addendum describes proposed changes to current action items and new action items that are anticipated within FY 2010 and 2011. Revisions to estimated timelines are also included. The remaining work items outlined in the adopted UPWP are proposed to remain as adopted.

Following is a summary of new action items in the UPWP addendum.

- Regional Transportation Plan and Long Range Planning: No changes are proposed.
- Programming and Implementation tasks and products added to support Central Lane MPO response to potential Round 2 of American Recovery and Reinvestment Act.
- Public Participation: No changes are proposed.
- Air Quality Planning tasks and products added to respond to anticipated revisions to the 8-hour Ozone Standards.
- Transportation System Modeling and Data Maintenance tasks and products added to conduct a Travel Survey of University of Oregon students/residents.
- Transportation Options (TO) tasks added to provide for continuing Program Enhancements and Public Outreach, support point2point Solutions involvement in the iCarpool ride matching system, and implement Eugene's SmartTrips individualized marketing program.
- Intergovernmental Coordination tasks and products added to reflect the involvement of the MPO with the Lane County Area Commission on Transportation and ODOT's Local Agency Program.

Funding UPWP Activities

An adequately scoped and funded UPWP is critical to continued federal approval of all transportation funds, including surface transportation, transit, and other funds, and approval of planning and environmental processes involving all elements of the transportation system. All financial figures shown in the Funding section and Table 1 of the current adopted UPWP (available at [http://www.lcog.org/documents/upwp/CLMPO2010-2011UPWP\(rev.May09\).pdf](http://www.lcog.org/documents/upwp/CLMPO2010-2011UPWP(rev.May09).pdf)) reflect the best available information at this time. The total funding amount for FY2011 is based on the assumption that funding levels will remain consistent with prior year levels. This funding is a combination of FTA funds, planning funds from FHWA, STP-U funds as discussed below, and local match.

As of the writing of this memo, the Central Lane MPO has not received any information regarding anticipated PL or FTA funding in federal fiscal year (FFY) 2011, other than direction to assume, for the time being, the same funding levels as provided in FFY2010. Furthermore, the MPO is proposing to the MPO Policy Board that programming of STP-U funds for UPWP activities in FFY2011 remain the same as for FFY2010, but final action to program those funds is still pending. Therefore, the MPO has not yet developed a UPWP funding table for FFY2011, but anticipates that it will look very similar, if not identical, to the adopted funding table for this fiscal year, as shown on page 78 of the current adopted UPWP.

Recommendations

The UPWP describes \$595,000 in STP-U funding to support the activities in the UPWP. These funds are distributed amongst the MPO and MPO partners as shown below. At the February 25th meeting, TPC unanimously recommended that STP-U baseline planning funds be programmed as described below. Funding levels for this baseline level of regional transportation planning and for the operations of the MPO have been held constant from the amounts programmed for the current FFY and several previous fiscal years, and represent approximately 24 percent of the anticipated total STP-U revenue for FFY2011.

Agency	STP-U	Local Match	TOTAL
City of Eugene	\$40,000	\$4,578	\$44,578
City of Springfield	\$40,000	\$4,578	\$44,578
City of Coburg	\$15,000	\$1,717	\$16,717
Lane County	\$25,000	\$2,861	\$27,861
Lane Transit District (LTD)	\$25,000	\$2,861	\$27,861
Lane Council of Governments (LCOG)	\$450,000	\$51,505	\$501,505
TOTAL	\$595,000	\$68,100	\$663,100

Public Input

Public involvement for the approval of amendments to the UPWP will include a 30-day comment period to start March 5th and to conclude April 5th, 2010. Notice will be provided via the MPO email distribution list and will be posted on the website. In addition, the CAC will be provided with a copy in advance of their March meeting. This is comparable to the public involvement conducted to approve the FY 2010-2011 UPWP.

Requested Actions

Staff is requesting that the MPC review the report presented in Attachment 1, discuss the proposed addendum, and provide feedback to staff. As stated above, the public comment period for the UPWP will remain open through April 5, 2009. Staff anticipate requesting MPC approval of the UPWP Addendum at the April MPC Meeting. MPC approval of a resolution for programming the STP-U planning funds will also be requested at the April meeting.

Attachments

1. Unified Planning Work Program FY 2010 and 2011 Mid-Biennium Review and Update