

# PSCC Juvenile Committee

Room 104

Juvenile Justice Center, John Serbu Youth Campus

2727 Martin Luther King Jr. Blvd., Eugene

Tuesday, December 10th, 2019

3:00 p.m. – 4:30 p.m.

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## 1. Packet

### Documents:

[JUVENILE\\_COMMITTEE\\_MEETING\\_MINUTES\\_12-10-19.PDF](#)

[JUVENILE\\_COMMITTEE\\_AGENDA\\_12-10-19.PDF](#)

[2019-2021\\_JUVENILE\\_CRIME\\_PREVENTION\\_PLAN\\_-  
\\_REVISED\\_2019\\_1210.PDF](#)



through the Juvenile Crime Prevention tool. Mentoring is a best practice intervention for youth at risk of involvement with the juvenile justice system. Mentors are to be recruited from local communities and will be provided culturally responsive contacts with young people that will enhance their own identification with their culture and history.

**ACTION:** Mr. Jones, seconded by Mr. Walraven, moved to adopt the Juvenile Crime Prevention Plan with the modifications. The motion passed unanimously.

**IV. Adjourned at 4:00pm**



## Juvenile Subcommittee Meeting

Room 104  
Juvenile Justice Center, John Serbu Youth Campus  
2727 Martin Luther King Jr. Blvd., Eugene

**CHAIR, Suzanne Hughes**  
Lane County Youth Services

**STAFF, Tina Baker**  
Lane County Youth Services

***Tuesday, December 10<sup>th</sup>, 2019***  
***3:00 p.m. – 4:30 p.m.***

MEMBERS  
**JASON JONES**  
Oregon Youth Authority

**HEATHER MURPHY**  
Court Appointed Special  
Advocates

**JOHN RADICH**  
Department of Human Services

**LISA ROTH**  
Lane County Trillium Behavioral  
Health

**DAVID SAEZ**  
Centro Latino Americano

**MATTHEW STERNER**  
Lane County Youth Services  
MLK School

**ELLEN THORNTON-LOVE**  
Lane County Behavioral Health

**TREVOR WALRAVEN**  
Community Member

### Agenda

- |      |   |      |
|------|---|------|
| I.   | Call to Order & Welcome – Suzanne Hughes  | 3:00 |
| II.  | Introductions & Intra-System Communication – All  | 3:05 |
| III. | Public Comment  | 3:20 |
|      | <i>Public comments will be limited to 3 minutes and is limited to agenda items. The Juvenile Committee Chair reserves the right to ask disruptive attendees to leave the meeting.</i> |      |
| IV.  | Juvenile Crime Prevention Plan (Action) – Suzanne Hughes  | 3:25 |
| V.   | Adjourn – Suzanne Hughes  | 4:30 |

Next meeting will be Tuesday, March 10<sup>th</sup>, from 3:00-4:30 p

## Juvenile Crime Prevention Plan

### Lane County

2019-2021

#### 1. Positive Youth Development Approach and Programming

*Description of the strategies, programs, and services to be funded through JCP-Prevention, including program names and a summary of activities:*

- Martin Luther King, Jr. Education Center = \$180,436.76

The MLK Ed Center serves secondary students who currently have an active case with Lane County Youth Services (YS). The program is collaboration between Lane County YS and Lane Education Service District (ESD). Lane County YS vision is "Safer communities through crime free youth." The MLK mission is to provide students with opportunities to develop the skills needed to be successful in school, work and our community. Engaging adjudicated youth in education and vocational training immediately lowers their risk by providing protective factors. MLK's vision is to lower risk by increasing opportunity. MLK's aim for the future is to continue to adapt to the educational and vocational needs of the Lane County community, partnerships, and clients by utilizing the positive youth development model, and incorporating success, learning, and connection to the community into the lives of students.

MLK offers wrap-around services and support to youth who have experienced multiple interruptions in traditional school placements. Services include an alternative school to give students the individualized attention that they need to prepare to integrate back to their home school, vocational programming in the form of culinary arts and horticulture programs, and support with finding employment opportunities and training. MLK partners with local businesses and agencies to provide presentations, tours, job shadowing, and other employment training and search opportunities and utilizes several interns and tutors from local area colleges and universities.

- Restorative Justice- Victim Offender Mediation = \$28,915.66

The Mediation and Restorative Services (MRS) program is a recent addition to Lane County YS. MRS provides a wide range of services to prevent, reduce, and resolve family conflict and to promote healthy family interactions. MRS has provided court-connected mediation services to Lane County parents for over twenty years. MRS provides over 1,200 parents with parent education each year and has recently partnered with Trillium Community Health Plan (the Coordinated Care Organization for Lane

County) to provide strength-based brief family interventions using the Family Check-Up model.

For the last year, MRS has worked with Youth Services clients in a Restorative Justice Program, focused on mediation and victim panels in the Springfield area, the only diversion service focused on the Springfield community. The program has seen positive feedback from participants and community members.

The goal of the JCP funded program will be to provide intensive victim-offender mediation in cases where participating in a more public victim panel forum would be inappropriate and would work against the principles of being trauma informed. This would allow for intensive work with specific youth and their victims, which will assist victims in feeling supported and allow for a stronger transition back into the community for the offending youth.

- Minority Youth Mentoring Services = \$117,342.18

The Lane County Youth Mentoring Program is a one-on-one mentoring program for youth in middle or high school age range who are identified by community agencies as benefitting from a relationship with a caring, pro-social adult and who have an identified need through the Juvenile Crime Prevention tool. Mentoring is a best practice intervention for youth at risk of involvement with the juvenile justice system. Mentors are to be recruited from local communities and will be provided culturally responsive contacts with young people that will enhance their own identification with their culture and history.

The recommendation from the Lane County Public Safety Coordinating Council is that this year, the mentoring program additionally includes a component of support and education for the families of youth being mentored. This recommendation came from the fact that there are few appropriate parent supports for families with at-risk youth, and that adding services for the families might further strengthen the support that the youth have.

Priority for these services will be for minority youth identified as at-risk in the community, however will not be restricted to minority youth, should slots be available without minority youth on the wait list. The goal is to ensure that slots are full in the program.

In the last biennium, there were 2 programs that contracted with Lane County YS to provide mentoring services, and each program saw positive outcomes based on JCP initial and reassessments.

Program 1:

Youth had an increase in school attachment/commitment- 67% at initial/100% at follow up

Fewer youth (1 less- the total number reporting was low) was chronically truant- 9% at initial/4.5% at follow up

More youth had family that was involved with their school success- 71% at initial/95% at follow up

More youth reported that their friends disapprove of unlawful behavior- 81% at initial/95% at follow up

More youth reported being involved in extra-curricular activities- 38% at initial/62% at follow up

More youth reported effective communication with family- 76% at initial/100% at follow up

Fewer youth reported serious family conflicts- 38% at initial/9% at follow up

Fewer youth reported depression (total number reporting this was low)- 24% at initial/14% at follow up

Program 2:

Increase in youth who have friends who disapprove of unlawful behavior- 60% at initial/100% at follow up

Increase in youth who have friends that are academic achievers- 90% at initial/100% at follow up

Decrease in youth with friends who abuse substances- 20% at initial/10% at follow up

Increase in youth who have an adult other than a parent that they can talk to- 90% at initial/100% at follow up

Decrease in youth with a pattern of impulsivity and aggressive behavior toward others- 20% at initial/0% at follow up

Decrease in youth with serious family conflict- 50% at initial/30% at follow up

- Supervision – Juvenile Drug Court = \$36,299.00

Lane County Youth Services recognized a need for a transitional treatment program for youth who have successfully completed residential treatment. The RAP Court team took

the initiative to create a fast track treatment court, titled RAPid. These youth have the opportunity to benefit from RAP Court with early expunction but at half of the time in congruence with their successful completion of residential treatment.

*Description of how proposed programs and/or services will implement Positive Youth Development (PYD) approaches, Description of how proposed programs and/or services' design will implement PYD approaches and programming principles and meet PYD program implementation criteria:*

All programs will incorporate youth program quality principles, trauma-informed approaches and be focused on developmental relationships.

#### MLK Education Center

The MLK Education Center is focused on being a safe, normal school environment that provides youth with the support that they need in a structured, individualized setting. Youth have the opportunity to participate in small classroom settings, as well as working in the community doing projects that engage youth and provide a service to community members. This program works well because of the relationships that staff build with youth, and part of that is being trauma-informed in approach. We know that youth in the juvenile justice system have generally experienced a higher number of adverse childhood experiences than the general population. The success of this program has been built on recognizing this and working with youth in a way that is trauma informed in an effort to engage them in a positive way.

#### Restorative Justice- Victim Offender Mediation

Restorative services will be conducted in a safe and supportive environment, where mediators will work both individually with youth as well as with the victim. This intervention will be trauma-informed in its approach, utilizing safe and comfortable environments, and developing a relationship with youth as they work through the process. Having the opportunity to work through issues with their victims allows youth to engage in the restorative process and integrate more easily into the community, especially when their victim is part of that community, such as a classmate or a neighbor.

#### Youth Mentoring Program

The Youth Mentoring program will be contracted to community-based programs to provide service. The contract will require that all services be trauma informed in a safe and supportive environment, and will encourage interaction between youth and engagement of youth in the community. By its very nature, a mentoring program seeks to engage youth in positive relationships focused on the youth's development. In addition to the community-based nature of the program, contracted agencies will be

required to provide a program component focused on strengthening the families of the youth involved and providing support for the family as a whole.

#### Supervision- Juvenile Drug Court

Lane County Youth Services recognized a need for a transitional treatment program for youth who have successfully completed residential treatment. These youth have the opportunity to benefit from RAP Court with early expunction but at half of the time in congruence with their successful completion of residential treatment.

## **2. Juvenile Crime Prevention Risk Assessment Tool**

*Description of how the proposed programs and/or services will utilize the JCP assessment tool to establish a referred youth's eligibility for services:*

Lane County Youth Services utilizes the JCP assessment to determine level of service in the community. The MLK Ed. Center serves only medium and high risk youth (mostly high risk) who are currently on probation with Lane County Youth Services. The youth that they serve all meet this requirement, and the JCP will not need to be used to screen their clients specifically, but is used by Lane County Youth Services to determine who is eligible for the program.

The mediation program will be used in both informal and formal cases involved with Lane County Youth Services and therefore, will serve youth with varied JCP assessments. Juvenile Counselors in charge of the cases will assess, based on risk and need, those youth who are eligible for the program.

The Youth Mentoring Program will accept youth based on school and community assessment of need, based on the presence of designated risk factors. The tool will be utilized after admission to the program.

*Description of how staff will be trained to use the tool:*

Lane County Youth Services staff, including MLK Ed. Center staff, are trained and already using the JCP assessment. Additionally, Lane County Youth Services has a system in place to check the inter-rater reliability of staff completing initial assessments. Lane County YS staff will be completing the assessments for those youth participating in the MLK program and the Restorative Services- Victim Offender Mediation program. For these programs, staff are asked to complete an initial assessment and follow-up assessments every 120 days. The Sr. Management Analyst for Youth Services will monitor these assessments.

Program staff for the Youth Mentoring Program will be trained by Youth Services assessors in how to complete the JCP assessment. There will need to be training for Youth Services and program staff in how to use the new community JCP database.

*Description of how assessment data will be reported/entered into the Juvenile Justice Information System (JJIS) and/or the YDC Data Manager. Description of how the tool will be used and for what purpose:*

For the MLK Ed. Center and Restorative Justice- Victim Offender Mediation programs, JCP assessments will be entered by Lane County Youth Services staff at the start of the client involvement and every 120 days afterward. The JCP risk level and types of risk are used in case planning, and will be used to track outcomes of participating youth.

Youth Mentoring Program staff will enter assessment data initially and every 6 months after into the YDC Data Manager. This information will be tracked for outcome reporting.

*Description of how the tool will be used to address criminogenic factors and those that are correlated with PYD outcomes and building resiliency:*

All programs will utilize the assessment information to identify and build upon protective factors and mitigate risk. The assessment allows staff to get to know the youth better and to identify areas of intervention.

### **3. Planning Process**

*Evidence of Local Public Safety Coordinating Council (LPSCC), government agencies, school district(s) and community partners' participation:*

Please see attached agendas and council rosters.

*Statement of LPSCC's approval of submitted plan:*

The Lane County PSCC has approved the plan. Please see the attached statement signed by the Chair.

*Information on local community juvenile justice continuum's issues, needs, barriers, and service gaps:*

The three key service areas remain relevant, given the community agenda to reduce DMC, and increase earlier supports for youth on trajectory to fall into the juvenile justice system. The local providers have shown positive results. The mentoring providers have

fluctuated over the past several years. In the Lane County community, there has been a lack of mentoring services, and these funds provide priority matching for youth of color. Approximately 2 years ago, the primary provider of mentoring services closed down, leaving over 100 matches without support, and several smaller programs trying to meet the needs of the community. This effort has increased the preventative services for youth, helping to keep youth out of the system.

This array of diversion services is critical at this time, given the shortage of diversion services. The Restorative Justice- Victim Offender Mediation program helps fill this serious gap, which currently doesn't allow for structured, private victim offender work, but only peer courts and victim panels. This will allow for more in-depth work to help youth engage more fully in the community and to repair relationships in an effort to keep youth from further penetration into the system.

MLK Education Center serves youth who are at the highest risk of falling out of the academic and/or vocational track. The numbers of youth appropriate for this service are still high. Youth who are not currently successful in community schools, and need help getting back on track and reconnect with their schools in a positive way, would otherwise have no options in Lane County. The MLK Ed. Center not only provides critical services rooted in positive youth development, but critical transition services to the community and schools.

*Summary of key data supporting the recommended strategies. Data should include demographics, juvenile crime trends, risk and protective factor profiles, outcome information. Data sources must be identified:*

Although Lane County, similar to the state, has seen a decrease in overall referrals and youth referred, there has at the same time been an increase in felony allegations, public order crimes, violations, person crimes, assaults and sex offenses. Although overall, crimes have come down, we are seeing more serious referrals (Lane County Juvenile Department Quick Reference for 2015). Additionally, the majority of offenders (49%) are ages 13-15, young for an offender. 25% of offenders are scoring as high risk in the JCP initial risk assessment.

### **Data Related to MLK Ed. Center**

Of Lane County Youth Services clients who completed an initial JCP risk assessment in 2016:

- 43% reported no significant attachment to school
- 51% reported academic failure
- 45% were chronically truant
- 18% had dropped out of school

- 43% had experienced suspensions or expulsions in the previous 6 months
- 34% had diagnosed learning disabilities (JJIS report 238)

As school is an important area covered in most case plans, it is critical that Youth Services clients have extra support around school to be successful in completing their education and finding employment. Without this support, there would be little available to youth.

**Data Related to Restorative Services- Victim Offender Mediation**

In 2015, Youth Services clients provided \$25,854 to compensate victims (Lane County Juvenile Department Quick Reference for 2015), showing a strong commitment to the restorative process. Youth with initial assessments in 2016 showed:

- 33% had chronic aggressive, disruptive behavior at school starting before age 13
- 31% were referred for criminal offenses at age 13 or younger
- 27% had a chronic runaway history
- 19% had recently run away
- 41% had behavior that hurt them or put them in danger (JJIS report 238)

With these types of behaviors, often starting early, it is important that offenders have the opportunity to experience a truly restorative process, engaging them with their victims, and teaching them that despite mistakes, they can continue to be productive, welcome members of their community, with the hope that they will reengage pro-socially and avoid any further penetration into the juvenile justice system.

**Data Related to Youth Mentoring**

There is a variety of data that was considered in support of youth mentoring, including data from the JCP assessments:

<b>School Issues</b>	
No significant school attachment/commitment	43%
Academic Failure	51%
Chronic Truancy	45%
Left school	18%
Suspensions/expulsions in the last 6 months	43%
<b>Peer and Other Relationships</b>	
Does not have a non-parental adult they can talk to	22%
<b>Behavior Issues</b>	
Chronic aggressive/disruptive behavior at school starting prior to age 13	33%
Referred for criminal offense at age 13 or younger	31%
Not involved in any extra-curricular activities	65%
Chronic runaway history	27%
Runaway in the last month	19%

<b>Family Functioning</b>	
Does not communicate effectively with family members	45%
Poor family supervision and control	43%
History of reported child abuse/neglect or domestic violence	47%
Criminal family member impacting youth's behavior	38%
Substance abusing family or household member	47%
Family trauma/disruption in the last 12 months	59%
<b>Substance Use</b>	
Substance use beyond experimental	59%
Substance use causing problems in youth's life currently	49%
Substance use began at age 13 or younger	52%
Youth has been high or drunk at school in the past	38%
<b>Mental health</b>	
Actively suicidal or prior attempts	19%
Depressed or withdrawn	37%
Difficulty sleeping or eating problems	32%
Social Isolation	24%

Youth are experiencing high levels of risk and difficulty in their lives, have experienced high levels of adverse childhood experience, have high level of depression and drug and alcohol use. Having a supportive adult role model could mitigate some of this risk, leading to healthier outcomes for youth.

### Lane County's Epidemiological Data on Alcohol, Drugs, and Mental Health 2000-2012

Issue 2012	Lane County	Oregon
<b>Alcohol and Drug Use</b>		
% of youth who drank alcohol one or more days in the past 30 days 8 <sup>th</sup> grade	24	20
% of youth who drank alcohol on one or more days in the past 30 days 11 <sup>th</sup> grade	38	36
% of youth who report binge drinking in the last 30 days 8 <sup>th</sup> grade	10	8
% of youth who report binge drinking in the last 30 days 11 <sup>th</sup> grade	25	21
% of youth who report they were less than 11 years old when they first drank alcohol- 8 <sup>th</sup> grade	21	19
% of youth who report they were less than 11 years old when they first drank alcohol- 11 <sup>th</sup> grade	27	22
Average age of initial alcohol use- 8 <sup>th</sup> grade	10.7	10.8
Average age of initial alcohol use- 11 <sup>th</sup> grade	12.9	13.3
% of youth who used marijuana one or more times in the past 30 days-	11	10

8 <sup>th</sup> grade		
% of youth who used marijuana one or more times in the past 30 days- 11 <sup>th</sup> grade	28	24
% of youth who used illicit drugs one or more times in the past 30 days- 8 <sup>th</sup> grade	2	2
% of youth who used illicit drugs one or more times in the past 30 days- 11 <sup>th</sup> grade	5	3
% of youth who used prescription drugs without a doctor's order in the past 30 days- 8 <sup>th</sup> grade	6	5
% of youth who used prescription drugs without a doctor's order in the past 30 days- 11 <sup>th</sup> grade	10	8
<b>Mental Health</b>		
% of youth who attempted suicide in the past year- 8 <sup>th</sup> grade	10	8
% of youth who attempted suicide in the past year- 11 <sup>th</sup> grade	5	6
% of youth who had a depressive episode in the past year- 8 <sup>th</sup> grade	24	23
% of youth who had a depressive episode in the past year- 11 <sup>th</sup> grade	29	28

## 2016 Student Wellness Survey- Lane County

	Grade 6		Grade 8		Grade 11	
	County	State	County	State	County	State
Did you ever feel so sad or hopeless almost every day for 2 weeks or more in a row that you stopped doing some usual activities?	22.5%	19%	30.3%	25.9%	33.7%	31.9%
Did you ever seriously consider attempting suicide?	13.1%	10.5%	23.9%	17.6%	19.8%	18.1%
Actually attempted suicide?	7.6%	6.2%	12.7%	9.4%	9.1%	7.8%

Drug and alcohol use is high in Lane County, compared to the state, and seems to be starting early. Depression exists early and had high rates for Lane County Youth, compared to state rates.

#### 4. Relation to Local Data on Disproportionate Minority Contact (DMC)

*Analysis and/or discussion of minority youth representation in the local juvenile justice system continuum. Description of how the plan addresses issues raised by local data on Disproportionate Minority Contact:*

Local data suggests a trend in 2 areas which regularly show disparities in Lane County:, referrals and cases involving secure detention, which are regularly high. In 2016, based on the JJIS year -end report, African American youth were referred to Youth Services at a rate 1.71 times that of White youth. African American youth were also detained at a rate of 1.62 times that of White youth and Hispanic youth were detained at a rate of 1.7 times that of White youth.

Additionally, we know from past analyses, that in Lane County, probation violations and warrant detainments have been a major factor related to disproportionality at the detention decision-point. Although we have attempted to put systems in place to address this issue, it is important that we provide youth with adequate support to be successful in the community.

We believe that addressing youth with educational supports (knowing that youth are also disproportionately disciplined in schools), is a key to supporting youth in their success in the community and keeping them out of detention. The individualized approach in the MLK Ed. Center allows for staff to be particularly culturally responsive.

We also believe that providing diversion services in the community to work through issues in the Restorative Justice- Victim Offender Mediation program will be helpful in addressing community needs, solving issues youth are having in the community, and keeping them from penetrating the system and going to detention.

Mentoring services will prioritize matching youth of color with mentors, providing critical supports to youth and families to prevent them from receiving juvenile referrals.

## **5. Population to be Served**

### **MLK Education Center**

- *Demographic information- males and females of any racial/cultural backgrounds and ages*
- *Legal Status- probation*
- *Risk level or profile, including how the JCP Assessment is applied in terms of risk domains and risk factors- medium and high risk in the JCP*
- *Referral process- referred through juvenile counselor*
- *Estimated numbers of youth to be served by program- 40*

### **Victim Offender Mediation**

- *Demographic information- males and females of any racial/cultural backgrounds and ages*
- *Legal Status- informal supervision and probation*
- *Risk level or profile, including how the JCP Assessment is applied in terms of risk domains and risk factors- low to high risk youth*
- *Referral process- youth referred by Juvenile Counselor overseeing the case*
- *Estimated numbers of youth to be served by program- 20*

### **Youth Mentoring**

- *Demographic information- priority given to youth of color, any gender or age*
- *Legal Status- non-offenders*
- *Risk level or profile, including how the JCP Assessment is applied in terms of risk domains and risk factors- low*
- *Referral process-identified as being at risk by school, family, or community members and screened by program for existence of risk factors*
- *Estimated numbers of youth to be served by program- 50*

## **6. JCP Strategies and Outcomes**

Description of what outputs and outcomes will be tracked and how they will be tracked.

Output and outcome measures will be incorporated in evaluating results:

- Youth Mentoring service providers will enter data in the YDC Data Manager, which includes elements related to academic connectivity. In addition, quarterly program reports will include data on youth connectivity to school or vocational opportunities, and the number of parents served and group activities provided. Parent satisfaction questionnaires will be collected and reported on.
- Restorative Justice- Victim Offender Mediation provides services to restore relationships between victims and offenders. JJIS data will be entered for these system-involved youth; this includes elements related to school connectivity. Data will be collected related to the number of victims served and number of sessions/progress of work.
- MLK Education Center staff will enter JCP data in the JJIS database. In addition, quarterly reports will include information on academic progress of youth and/or vocational opportunities for youth.

## **7. Evidence Based Practice and Cultural Appropriateness**

Please see attached EBP forms.

## **8. Relation of JCP Services to the Continuum of Services**

*Description of how JCP Basic, Diversion, and other funds are used as part of the continuum of services:*

JCP Prevention funded services address community needs at the earlier end of the JCP continuum, from prevention to secondary intervention. Basic and Diversion Services provide intervention for higher-level youth, with a high focus on community supervision and detention services, with a focus on public safety and confinement. By maintaining the JCP Prevention funded services identified as still relevant, the community supports a plan that focuses on community-based services to reduce youth crime and recidivism.

## 9. Budget Information

*Detailed budget and narrative:*

**Martin Luther King, Jr. Education Center** = **\$180,436.76**

Pays for 0.92 FTE of a Specialist for 2 years, who work with all MLK students on intake, orientation, and transition in and out of the vocational programs that MLK offers. The Specialists also input and track JCP assessments and academic assessments on all students.

**Restorative Justice- Victim Offender Mediation** = **\$28,915.66**

Pays for 0.14 FTE of a Mediator to do victim-offender mediation with up to 20 youth over 2 years.

**Minority Youth Mentoring Services** = **\$117,342.18**

Pays for mentoring matches and family support for 50 youth and families by contract; agencies to be selected through competitive process.

**Supervision- Juvenile Drug Court** = **\$36,299.00**

Pays for family activities and supports, graduation costs, and urinalysis for 2 years.

**Administrative Costs** = **\$36,299.40**

To Lane County Health and Human Services for activities related to contracts, ensuring that JCP risk assessments are completed, monitoring of activity, etc.