



## PSCC Agenda

Community Justice & Rehabilitation Services  
2699 Roosevelt Blvd., Eugene, OR

and

### PUBLIC and PRESENTERS' MEETING LINK

#### Meeting Link:

<https://us06web.zoom.us/j/83048596606?pwd=RnJIS3NkNjFmZVhHQytBYVBkd3d3UT09>

Phone: +1 253 215 8782 Meeting ID: 830 4859 6606 Passcode: 076872

#### PSCC OFFICERS

**CHAIR, PATTY PERLOW**  
District Attorney

**VICE CHAIR, PAUL SOLOMON**  
Reentry Services Representative

#### VOTING MEMBERS

**RYAN CENIGA**  
County Commissioner

**TBD**  
Citizen Member

**DONOVAN DUMIRE**  
Community Corrections Manager

**TBD**  
Citizen Member

**STAR FELTY**  
Health & Human Services  
Youth Services Division Manager

**PAULINE GICHOHI**  
Health & Human Services  
Community Mental Health Director

**CLIFTON HARROLD**  
Sheriff

**TBD**  
Citizen Member

**JAY MCALPIN**  
Circuit Court Presiding Judge

**BROOK REINHARD**  
Public Defender

**ERIN REYNOLDS**  
Florence City Manager

**ANDREW SHEARER**  
Chief, Springfield Police  
Department

**CHRIS SKINNER**  
Chief, Eugene Police Department

**SARAH STEWART**  
Victim Services Representative

**LUCY VINIS**  
Eugene Mayor

**JOCELYN WARREN**  
Health & Human Services  
Public Health Manager (Health)

#### NON-VOTING MEMBERS

**JASON JONES**  
Oregon Youth Authority Supervisor

**STEVE MOKROHISKY**  
County Administrator

**JIM ANDREWS**  
Oregon State Police  
Representative

**Thursday, November 16, 2023**

**3:00 p.m. – 5:00 p.m.**

- |       |   |         |
|-------|---|---------|
| I.    | Call to Order/Welcome/Introductions – Patty Perlow                  | 5 min.  |
| II.   | Public Comment  | 5 min.  |
| III.  | Minutes September 21, 2023 Minutes ( <i>Action</i> ) – Patty Perlow | 5 min.  |
| IV.   | Committee Reports   |         |
|       | A. Juvenile Committee – Patti Robb                                  | 0 min.  |
|       | B. Behavioral Health & Criminal Justice Workgroup                   | 10 min. |
|       | 1. Behavioral Health Summit - Pauline Gichohi                       |         |
|       | C. Reentry Task Force – Paul Solomon                                | 0 min.  |
|       | D. Workplan Workgroup – Patty Perlow                                | 0 min.  |
|       | G. Budget Committee – Patty Perlow & Paul Solomon                   | 15 min. |
| VI.   | Community Member Appointment(s) ( <i>action</i> )                   | 10 min. |
| VII.  | PSCC Vision/Mission–Mo Young & Oblio Stroyman                       | 45 min. |
| VIII. | Member Share (M110 Impacts)– All                                    | 25 min. |
| IX.   | Grant Update – Denise Walters                                       | 0 min.  |
| X.    | Adjourn – Patty Perlow  |         |

**The 2024 PSSC Meeting Dates are:**

**January 18, March 21, May 16, September 19, and November 21**

**3:00-5:00 pm**

## **Public Safety Coordinating Council Minutes**

September 21, 2023 - 3:00 p.m.

Community Justice & Rehabilitation Services

2699 Roosevelt Boulevard, Eugene, Oregon

In-person and Virtual Meeting via Zoom

September 21, 2023

4:30 p.m.

**PRESENT:** Patty Perlow – Chair, Paul Solomon - Vice Chair, Ryan Ceniga, Donovan Dumire, Pauline Gichohi, Clifton Harrold, Jay McAlpin, Erin Reynolds, Jami Resch (for Andrew Shearer Springfield Police Department), Sarah Stewart, Lucy Vinis - voting members; Greg Rikhoff (for Steve Mokrohisky), Jason Jones - non-voting members; Denise Walters - LCOG staff. Also in Attendance: Carl Wilkerson, Miles Mabray - Center for Dialogue and Resolution, Liz Rambo - Oregon Circuit Court, Mo Young – Equity Consultant, Lisa Daley – Treatment Courts.

**ABSENT:** Star Felty, Brook Reinhard, Chris Skinner, Jocelyn Warren

### **I. Call to Order/Welcome/Introductions**

Ms. Perlow called the meeting to order and those present introduced themselves. A quorum was established.

Ms. Perlow encouraged members to remember a quote by Peter Drucker when addressing the budget situation: Feed the opportunities and starve the problems because resolving a problem only gets you to the status quo.

### **II. Public Comment**

There was no one wishing to speak.

### **III. Minutes May 18, 2023**

**MOTION:** Mr. Dumire, seconded by Mayor Vinis, moved to approve the May 18, 2023, meeting minutes. The motion passed unanimously, 11:0.

### **IV. Committee Reports**

#### **A. Juvenile Committee**

There was no report.

#### **B. Behavioral Health and Criminal Justice Workgroup**

##### **1. Behavioral Health Summit**

There was no report.

#### **C. Reentry Task Force.**

There was no report.

#### **D. Workplan Workgroup**

There was no report.

#### **E. Budget Committee**

Mr. Solomon remarked that it had been the most grueling budget process in 20 years, with a \$9 million funding shortfall in State revenue. He commended the work of Budget Committee members Judge Debra Vogt, Chief Deputy Carl Wilkerson, Commissioner Ryan Ceniga, Donovan Dumire and himself, along with Ms. Walters and staff members of partner agencies.

Ms. Perlow commented on the serious impact of the funding gap on all jurisdictions and agency partners throughout the entire public safety system.

Ms. Walters said the two primary funding sources on which the PSCC advised were the Community Corrections Act (CCA) Grant in Aid funds and Justice Reinvestment grant funds. Justice Reinvestment funds were divided between formula and competitive grant funds. She described the types of activities for which funds could be used by counties.

Mr. Rikhoff gave an overview of the programs, budgets and staff for which funds were used to provide support sanctions, supervision and services for Lane County residents. He noted the state had no obligation to fund those activities at a true cost level.

Mr. Dumire explained the Justice Reinvestment Program's purpose to reduce recidivism through evidence-based strategies and decrease prison utilization for certain types of offenses.

Ms. Walters said HB 3194 created the funding to help the state avoid building new prisons. Mr. Solomon added that the state saved \$600 million in new prison construction costs, but the allocation of funds to counties for the program have never reached the promised levels.

Mr. Solomon explained that SB 1145 established a funding formula based on the total number of people on supervision in the state through biannual snapshots of all 36 counties. The number of people on supervision is used to determine what percentage of funds each county is to receive. Although counties report actual costs to the state, these are rarely, if ever, reflected in funding allocations. Other factors contributing to Lane County's reduction in 2023-25 funding were; the implementation of Ballot Measure 110 which decriminalized possession of a controlled substance, staff shortage in the District Attorney's office, and SB 1510 which established increased contact standards for Adult Parole and Probation. The system is interdependent and cuts in one area of service impacts the entire system. Concerns about fund allocation methods are:

- disincentivizes moving people off supervision because that meant a loss of funding;
- reimbursement is based on an aggregated client risk level statewide rather than a more refined formula that would account for the number of people at each risk

level with more funding allocated for higher risk clients given the level of needed care;

- Lane County has a larger share of high risk clients compared to other counties;
- fluctuations in data during a biennium can have a large impact, such as COVID-19;
- funding lag because allocation based on prior two years; and
- true cost of supervision determined every two years but results of study ignored by the state when allocating funds.

Mr. Dumire compared statistics between the 2019-2021 and 2021-2023 bienniums. Mr. Solomon added that the total funding available was shrinking at the same time the Lane County share was also shrinking.

Mr. Solomon reviewed funding recommendations. There was a 29 percent reduction between available funds and actual costs for Grant in Aid services and a six percent reduction in Justice Reinvestment funds. Justice Reinvestment competitive grants was a separate pot of funding not subject to a percent share allocation method. Lane County had historically requested approximately the equivalent of the County's percent share, but proposed a higher amount of funding in the 2023-25 application. Ms. Walters commented that 15 counties had submitted competitive grant applications and the total of the requests was well above the funding available.

Mr. Dumire reviewed data related to the current community supervision population and risk levels and compared them to statistics from other counties. He said the current funding model was not working and resources should be prioritized to highest risk populations. He also identified specific impacts on staffing levels and employee workloads, particularly under state contact standards. He emphasized that program budgets were comprised primarily of personnel.

Several council members described the specific impacts on their programs and services, the loss of personnel and the implications for those within the public safety system that would lose access to those resources.

Mr. Solomon identified several possibilities that could improve the financial picture:

- potential for additional funding from the state in the future legislative sessions;
- support for reforming M110;
- an effort in the upcoming legislative session to provide stabilization funding for the second year of the biennium with a presentation to the legislature illustrating the impact of funding reductions;
- a request to the Board of County Commissioners to provide gap funding; and
- potential Medicaid waivers to use funds in different ways such as health services in jails.

Mr. Solomon said another impact on funding was increased case filings in the District Attorney's office. He said the issue of funding shortfalls for the public safety system would be raised with all Lane County jurisdictions to gain support for efforts to increase that funding.

## **V. Justice Reinvestment Grants**

Ms. Walters distributed Attachment VI. and VII.A Proposed Budgets. She asked for separate motions on the Grant-in-Aid 2023-2025 proposed budget, the Justice Reinvestment Program 2023-2025 proposed budget and the Justice Reinvestment Program Competitive 2023-2025 proposal.

Mr. Solomon seconded by Chief Harrold, moved to approve the Budget Committee recommendation of a proposed budget of \$3,995,334 for the Justice Reinvestment Program for 2023-2025.

Ms. Walters explained that a minimum of 10 percent of the funds had to be allocated for Victim Services and allocation of three percent for evaluations was optional for counties. Lane County has always had an evaluation component with which to utilize these funds, but many counties do not. If there is need for additional evaluation funds, there may be opportunity to request more through further conversations with the State.

The motion passed unanimously, 11:0.

Mr. Solomon, seconded by Chief Harrold, moved to approve the Budget Committee recommendation of a proposed budget of \$1,525,120.19 for the Justice Reinvestment Program Competitive Grant proposal for 2023-2025. The motion passed unanimously, 11:0.

## **VI. Community Corrections Plan and Budget**

Mr. Solomon stated that the Budget Committee was presenting a budget of \$22,132,549.94 for consideration.

Ms. Walters clarified that there was also a plan that would accompany the budget. The agenda materials included the draft plan which contained program descriptions that were in the 2021-2023 plan. Those descriptions would be slightly updated and she asked that the motion also authorize those responsible for programs to update the language; dollar amounts would not change.

Mr. Solomon, seconded by Chief Harrold, moved to adopt the dollar amount of \$22,132,549.94 in the Community Corrections Plan and allow those responsible to amend the narrative in the plan as appropriate in order to present the plan to the Board of County Commissioners prior to the council's next meeting. The motion passed unanimously, 11:0.

## **VII. Measure 57 Funding Application**

Ms. Daley described the funding shortages in adult treatment court and mental health court. Statewide Measure 57 funding was approximately \$12 million and Lane County was designated to receive \$1.1 million. The County's carry over funds were about \$50,000, which was significantly lower than carry over from the previous biennium. She said Measure 57 funds supported one probation officer treatment court position. Funds also supported incentives to encourage appropriate behaviors, medical assistance not

funded through the Oregon Health Plan, one veterans' court case manager, one peer support position, a court liaison position that supported all three adult programs, housing assistance and the cost of three jail beds per day designated for treatment court and non-custodial sanctions managed by the jail. She said the application was due October 27, 2023.

Various options for PSCC review and approval of the proposal prior to the application's due date were discussed.

Ms. Stewart left the meeting at 4:20 p.m.

Mr. Solomon, seconded by Mr. Dumire, moved to authorize the Budget Committee to review the proposal if it convened prior to the due date and if unable to convene grant authority to the PSCC chair to sign the application. The vote was delayed as a quorum was lost.

### **VIII. PSCC Retreat**

Mo Young provided a brief overview of discussion topics during the retreat and asked PSCC members to break into small groups to talk about their experiences and observations about retreat activities and conversations.

Members expressed their appreciation for the retreat and the opportunity to develop a new vision/ mission statement and guiding principles.

Mo Young said one aspect of developing a new vision/mission statement would be developing common definitions and understanding of the language used in that statement and the values it expressed. A larger debriefing on the retreat would occur in the future and include a draft of definitions, and drafts of a vision/mission statement and guiding principles based on retreat discussions.

### **IX. Intra-System Communications**

Ms. Gichohi reported that mobile crisis was being expanded to the entire county. There were still workforce challenges and the clinic was still attempting to fill vacancies, especially graduate level mental health specialists. There had been more success filling positions such as peer support specialists and case managers. Work on the stabilization center was ongoing and staff was looking at the impact of having no hospital in Eugene.

Judge McAlpin said he had been occupied over the summer developing a report and plan to address the public defense crisis as mandated by SB 337. A public defense crisis team was assembled to work collaboratively on a plan. Lane County's situation was different from many other counties as the components of its system worked well together. The problems identified were that a small number of defendants did not have attorneys because of conflicts with local attorneys, many experienced attorneys had retired within a short period of time, and the District Attorney's office and defense bar were comprised primarily of new attorneys who had potential but lacked the experience

to take the more serious cases. The plan included creating four community partner work groups:

- Education - devise a training curriculum for less experienced attorneys
- Communication with the Court - use of modern technology to communicate efficiently and effectively with the court
- Discovery - identify barriers to timely discovery in criminal cases
- Behavioral Health - synthesize lessons learned and formalize business processes

Deputy Chief Resch said Springfield was doing well with hiring and recruiting efforts had resulted in increasing diversity. The hiring process was ongoing and she encouraged members to refer interested applicants to her. She said there had been many retirements and the police department had a large number of young officers.

Mr. Jones reported the Oregon Youth Authority was locally fully staffed and had received funding for a victim's advocate. In the past juvenile parole and probation officers filled that role and having a separate position was important to clarify roles and responsibilities.

Mayor Vinis said the impacts of closure of the PeaceHealth Emergency Department in Eugene are affecting a number of services, including police. The City was concerned with the lack of advance notice of the closure. The City Council would receive an update in October on the community safety payroll tax, which was halfway through its seven-year authorization period.

Mr. Rikhoff remarked that Lane County was aligned with the City of Eugene on loss of hospital emergency services.

Mr. Solomon announced that Annie Herz was the new Executive Director of Sponsors.

Mr. Rikhoff announced that Star Felty was leaving her position as Lane County Health and Human Services Youth Services Division manager and Patty Robb would serve as acting manager.

#### **X. Grant Update**

There was no report.

#### **XI. Adjourn**

Ms. Perlow adjourned the meeting at 6:02 p.m.

*(Recorded by Lynn Taylor)*